

SECRET

Department of State

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EXDIS KHYBER FOR DAS PECK

E.O. 12356: DECL: OADR

TAGS: PREL, AF, PK, US

SUBJECT: USG STATEMENT

REF: (A) GENEVA 3991 (B) GENEVA 3781

1. SECRET - ENTIRE TEXT.

2. THE FOLLOWING USG SIGNING STATEMENT HAS BEEN APPROVED WITHIN THE DEPARTMENT AND AT THE NSC.

BEGIN TEXT.

U.S. STATEMENT

-- THE UNITED STATES HAS AGREED TO ACT AS A GUARANTOR OF THE POLITICAL SETTLEMENT OF THE SITUATION RELATING TO AFGHANISTAN. WE BELIEVE THIS SETTLEMENT IS A MAJOR STEP FORWARD IN RESTORING PEACE TO AFGHANISTAN, IN ENDING THE BLOODSHED IN THAT UNFORTUNATE COUNTRY, AND IN ENABLING MILLIONS OF AFGHAN REFUGEES TO RETURN TO THEIR HOMES.

-- IN AGREEING TO ACT AS GUARANTOR, THE UNITED STATES STATES THE FOLLOWING:

(1) THE TROOP WITHDRAWAL OBLIGATIONS SET OUT IN PARAGRAPHS 5 AND 6 OF THE INSTRUMENT ON INTERRELATIONSHIPS ARE CENTRAL TO THE ENTIRE SETTLEMENT. COMPLIANCE WITH THOSE OBLIGATIONS IS ESSENTIAL TO ACHIEVEMENT OF THE SETTLEMENT'S PURPOSES, NAMELY, THE ENDING OF FOREIGN INTERVENTION IN AFGHANISTAN AND THE RESTORATION OF THE RIGHTS OF THE AFGHAN PEOPLE THROUGH THE EXERCISE OF SELF-DETERMINATION AS CALLED FOR BY THE UNITED NATIONS CHARTER AND THE UNITED NATIONS GENERAL ASSEMBLY RESOLUTIONS ON AFGHANISTAN.

(2) THE OBLIGATIONS UNDERTAKEN BY THE GUARANTORS ARE SYMMETRICAL. IN THIS REGARD, THE UNITED STATES HAS ADVISED THE SOVIET UNION THAT, IF THE USSR UNDERTAKES, AS CONSISTENT WITH ITS OBLIGATIONS AS GUARANTOR, TO PROVIDE MILITARY ASSISTANCE TO PARTIES IN AFGHANISTAN, THE UNITED STATES RETAINS THE RIGHT, AS CONSISTENT WITH

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ITS OWN OBLIGATIONS AS GUARANTOR, LIKEWISE EFFECTIVELY TO PROVIDE SUCH ASSISTANCE.

(3) BY ACTING AS A GUARANTOR OF THE SETTLEMENT, THE UNITED STATES DOES NOT INTEND TO IMPLY IN ANY RESPECT RECOGNITION OF THE PRESENT REGIME IN KABUL AS THE LAWFUL GOVERNMENT OF AFGHANISTAN.

END TEXT

3. WE HAVE ADDED THE FIRST POINT TO BE SURE THAT THE FOCUS REMAINS ON SOVIET WITHDRAWAL OBLIGATIONS AND THEIR INTEGRAL RELATIONSHIP TO THE ENTIRE SETTLEMENT. ONLY AFTER WE HAVE MADE THIS POINT DO WE ADDRESS SYMMETRY. THE SYMMETRY LANGUAGE HAS BEEN CAREFULLY CHOSEN TO REFLECT OUR UNDERSTANDINGS WITH THE SOVIETS.

4. WE HAVE DELETED PARAGRAPH 3 OF THE STATEMENT PROPOSED IN REFTEL AS UNNECESSARY. WE WILL BE SIGNING NO DOCUMENT THAT REFERENCES THE UN RESOLUTIONS IN QUESTION, AND OUR SIGNING CANNOT, THEREFORE, REASONABLY BE CONSTRUED TO ENDORSE THOSE RESOLUTIONS. THE OMISSION OF THE RELATIVELY TECHNICAL LANGUAGE IN PROPOSED PARAGRAPH 3 ALSO MAKES THE STATEMENT A MORE GENERALLY USEFUL DOCUMENT.

5. FOR GENEVA: WE UNDERSTAND FROM REFTELS THAT WE INTEND TO PROVIDE THE USG STATEMENT TO CORDOVEZ BEFORE SIGNATURE FOR DISTRIBUTION BY HIM TO THE OTHER PARTIES IMMEDIATELY AFTER SIGNATURE. WE DO NOT ENVISION ACTUALLY READING THE STATEMENT. YOU MAY SHARE THE STATEMENT IMMEDIATELY WITH THE PAKISTANIS AND CORDOVEZ AND COORDINATE USE OF THE USG AND PAKISTANI STATEMENTS IN THE SIGNING CEREMONY. WHETHER TO SHARE TEXT WITH SOVIETS IN ADVANCE WILL BE ADDRESSED SEPTEL.

6. FOR ISLAMABAD: YOU MAY ALSO SHARE THE USG STATEMENT WITH THE MFA. WE UNDERSTAND THE STATEMENT IN REF A IS A DRAFT AND WOULD APPRECIATE THE FINAL AS SOON AS POSSIBLE. SHULTZ

EXDIS REVIEW

Cat. A Caption removed;
transferred to O/FADRC
Cat. B - Transferred to O/FADRC
with additional access
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Cat. C - Caption and custody
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Reviewed by: Elijah Kelly Jr.Date: 8/2/89

DEPARTMENT OF STATE A/CDC/NER

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